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81-1271/2

10 August 1981

MEMORANDUM FOR: Director of Economic Research

FROM:

Director of Central Intelligence

SUBJECT:

The Changing Global Economic Environment:

Implications for Leverage

What happened to the redraft of this paper? Some weeks ago I responded to the questions which Sid raised about how to take the first draft further. (U)

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Ar William J. Casey

Attachment

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SECRET

TERMS OF REFERENCE

THE CHANGING GLOBAL ECONOMIC ENVIRONMENT: IMPLICATIONS FOR LEVERAGE

- Introduction -- The estimate focuses on the possible exploitation by governments of vulnerabilities engendered by new economic circumstances
- II. Economic change in the 1970s and 1980s
 - -- The political-economic legacy of the 1950s and 60s
 - The ''Golden Age'' of high growth and cheap energy comes to an end
 - Relative economic power position shifts among countries (US-Japan-FRG) and among groups of countries (OECD, OPEC, Communist)
 - Interdependence intensifies (trade linkages, financial system, instant communication, technology diffusion)
 - -- Growth and inflation problems
 - Economic growth slows
 - Inflation becomes endemic and infectious
 - -- Resource problems
 - Energy supplies falter and prices skyrocket
 - Demand for imported foodstuffs grows, reserves disappear
 - Strategic mineral supplies become less secure
 - Trade, industry and technology problems
 - Trade frictions increase
 - US technological lead erodes
 - -- Financial problems
 - International financial system becomes less stable
 - Foreign debt grows
 - -- Communist country problems
 - Economic difficulties mount
 - Soviet military burden increases

- III. The impact of these changes on global relations and policies
 - -- Among industrial countries: e.g., trade frictions, international repercussions of national fiscal and monetary policies
 - -- Among LDCs (newly industrial countries; oil-rich countries; poorest countries): e.g., growing conflicts of interest among these groups
 - -- Industrial countries-Communist: access to industrial countries' grain, credit, and technology
 - -- Intra-Communist: e.g., growing political-economic diversity within "socialist camp"
 - IV. Vulnerabilities of the US and the western economic system
 - -- Problems have different magnitudes: major shocks (a prolonged oil shortage, financial panic) versus minor irritants (temporary shortages of cobalt)
 - -- Uncontrolled occurrences
 - Acts of God (earthquakes, droughts)
 - Domestic political upheavals (in Saudi-Arabia, Southern Africa)
 - International financial debacles
 - -- Controlled manipulations for political ends
 - Blunt weapons
 - Persian Gulf (or Nigerian) use of oil weapon
 - Soviet intimidation to exact oil tribute
 - South African denial of minerals
 - Arab manipulation of international monetary system
 - Subtle weapons
 - o Implied threats to use the blunt weapon (USSR and OPEC)
 - Moral suasion in international forums (LDCs)
 - Mythical weapons
 - Raw material cartels

- V. US and Western leverage: opportunities and limitations
 - -- Goals of leverage (political purpose to be achieved)
 - -- Importance of alliance cohesion
 - -- Leverage exerted on vulnerabilities of
 - Communist countries (their access to grain, credits and technology)
 - OPEC (their security, markets, and invested assets)
 - LDCs (their security, markets, and access to credit and aid resources)
- VI. US (and allies) versus USSR: the possible sequence and impact of economic warfare moves and countermoves